To: Dr. Charles Johns Board of Education

From: Dr. R.J. Gravel

Date: Monday, July 26, 2021
Re: Adjusted Registration and Instructional Materials Fee

## Background

On Monday, March 15, 2021, the Board of Education unanimously approved the implementation of a registration and instructional materials fee for the 2021-22 school year in the amount of $\$ 300$. This amount included all instructional materials required for the school year, offering greater simplicity for our families while reducing the cost of instructional materials over time.

To further reduce costs to our students, on Monday, July 12, 2021, the Board of Education discussed the administration's recommendation to reduce the registration and instructional materials fee for the 2021-22 school year from $\$ 300.00$ to $\$ 225.00$. Some reasons for the reduction included:

- The 2021-22 textbook and learning material adoptions had not yet been finalized when the fee was initially presented. However, after reviewing the adoptions, several high enrollment courses selected lower-cost materials, resulting in lower costs to acquire sufficient materials.
- Through a comprehensive bidding process, the school district was able to secure significant volume purchasing discounts from multiple vendors, including Amazon. These discounts offered an additional savings of $3-4 \%$ across most purchases of non-returnable materials such as novels.
- A significant number of families participated in this year's textbook buy-back program. As a result, the school district built its inventory at a lower cost than initially anticipated.
- The cost of physical education (PE) uniform and heart rate monitor strap expenses have been removed from the fee and will be sold as stand-alone items.

Table 1 illustrates the adjusted fee by grade level, as was presented on July 12th.
Table 1
Adjusted Registration and Instructional Materials Fee Breakdown

|  | Freshman | Sophomore | Junior | Senior | Total for <br> (4) Years |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Registration Fee | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\mathbf{\$ 1 0 2 . 0 0}$ |
| Instructional Materials | $\$ 199.50$ | $\$ 199.50$ | $\$ 199.50$ | $\$ 199.50$ | $\mathbf{\$ 7 9 8 . 0 0}$ |
| Total per Student | $\mathbf{\$ 2 2 5 . 0 0}$ <br> previously <br> $\$ 300.00$ | $\mathbf{\$ 2 2 5 . 0 0}$ <br> previously <br> $\$ 300.00$ | $\mathbf{\$ 2 2 5 . 0 0}$ <br> previously <br> $\$ 300.00$ | $\$ 225.00$ <br> previously <br> $\$ 300.00$ | \$900.00 <br> previously <br> $\$ 1,200.00$ |
|  |  |  |  |  |  |

After discussing the recommendation, the Board asked the administration to prepare additional options for review at the Monday, July 26, 2021 meeting. Since that time, I have met with the school district's Cabinet, our bookstore team, representatives of the GEA, and several Board members to gather additional feedback.

## Outcome

Throughout these conversations, our primary focus has been to ensure that all students have all of the materials they need to support their learning experiences on the first day of school. With this in mind. Dr. Johns and I have developed the following three options for consideration by the Board to reduce costs to students further:

## Option 1:

## Adjust the Instructional Materials Fee from $\mathbf{\$ 2 7 4 . 5 0}$ to $\mathbf{\$ 1 8 4 . 0 0}$

When available and the arrangement is financially prudent, the school district purchases multi-year digital textbook licenses for each adoption. Below is an example of how a multi-year digital textbook license is structured:

| Number of Copies: | 105 |
| :--- | :--- |
| Cost of 5-Year License: | $\$ 80.45$ (results in a 1-year license cost of $\$ 16.09$ ) |
| Total Invoice Cost: | $\$ 8,447.25$ |

From an accounting perspective, the school district assumes that it will receive $1 / 5$ of the cost of the invoice in the year the license was purchased and $a \frac{1}{5}$ of the cost of the invoice in each of the next four years. Any amount not received in the first year is recorded in the district's ledger as a prepaid expense. As revenue is received in subsequent years, the prepaid expense account is decreased until the balance is paid in full. This accounting technique is called amortization, which is the process of gradually writing off the initial cost of an asset.

When the instruction materials fee calculation was initially developed, we did not apply an amortization approach for the purchase of print textbooks. However, after the July 12th meeting, we revised the proposal and grouped print textbook purchases based on the number of years remaining on their adoption. Implementing this approach resulted in a change to the adjusted fee proposal from $\$ 199.50$ to $\$ 183.63$. For simplicity purposes, this fee is rounded to $\$ 184.00$.

## Option 2:

## Offer a Limited, Digital Textbook-Only Instructional Materials Fee for \$75.00

When a digital textbook has been adopted by a course team, it is the expectation that all students will have access to the platform while enrolled in the course. This enables teachers to plan learning activities that leverage assignment, assessment, and other tools offered within the digital platform.

For the 2021-22 school year, the overall cost for all digital textbooks is $\$ 384,436.85$, or $\$ 75.09$ per student (based on 5,120 students). However, recognizing that some of our families may have already acquired non-digital materials required for the school year, an option could be to offer a limited, digital textbook-only fee. Students that request this arrangement would be responsible for independently acquiring all of the required, non-digital materials.

If this option was implemented, it is essential to emphasize that students requesting the digital textbook-only fee would still have the ability to purchase materials from the bookstore during the school year. In addition, any instructional materials purchased from the bookstore would be sold at cost and would not be assessed sales tax.

## Option 3:

## Subsidize the Instructional Materials Fee to Minimize Impact to Families

When fees experience a substantial increase from one year to the next, the Board of Education has considered options to minimize the financial impact to our families. For example, when setting the bus pass fee for the 2021-22 school year, the Board reduced the calculated cost per rider from $\$ 1,145.76$ to $\$ 930.00$ by implementing a subsidy of $\$ 215.76$. Several subsidy options are illustrated in the Instructional Materials and Fees chart on page 4 of this memo.

As a reminder, the current registration and instructional materials fee of $\$ 300.00$ is broken down into (2) separate fees:

- Registration Fee - \$25.50
- Instructional Materials Fee - Currently $\mathbf{\$ 2 7 4 . 5 0}$

At Monday's meeting, I plan to review the Instructional Materials Fee Calculation (see page 4) and each option with the Board. I will then ask the Board to provide direction to the administration so that materials can be distributed to students. Our primary focus is to ensure that all students have all of the materials they need to support their learning experiences on the first day of school.


To: Dr. Charles Johns
Board of Education
From: Dr. R.J. Gravel
HISTORICAL MEMO \#2
Date: Monday, July 12, 2021
Re: Adjusted Registration and Instructional Materials Fee

## Recommendation

It is recommended that the Board of Education adjust the registration and instructional materials fee for the 2021-22 school year from $\$ 300.00$ to $\$ 225.00$.

## Background

On Monday, March 15, 2021, the Board of Education approved the implementation of a registration and instructional materials fee for the 2021-22 school year in the amount of $\$ 300$. This amount included all instructional materials required for the school year, offering greater simplicity for our families while reducing the cost of instructional materials over time. The single fee was broken down as follows:

Table 1
Original Registration and Instructional Materials Fee Breakdown

|  | Freshman | Sophomore | Junior | Senior | Total for <br> (4) Years |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Registration Fee | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\mathbf{\$ 1 0 2 . 0 0}$ |
| Instructional Materials | $\$ 274.50$ | $\$ 274.50$ | $\$ 274.50$ | $\$ 274.50$ | $\mathbf{\$ 1 , 0 9 8 . 0 0}$ |
| Totalper Student | $\mathbf{\$ 3 0 0 . 0 0}$ | $\mathbf{\$ 3 0 0 . 0 0}$ | $\mathbf{\$ 3 0 0 . 0 0}$ | $\mathbf{\$ 3 0 0 . 0 0}$ | $\mathbf{\$ 1 , 2 0 0 . 0 0}$ |

Since the approval of this fee, the administration has communicated this change through the weekly e-mail update, a feature story on each school's homepage, multiple social media posts, and all communications regarding the student enrollment verification process completed by each parent. (As of Wednesday, July 7,2021 , over $78 \%$ of the school district's anticipated students have been confirmed for the 2021-22 school year.) In response to these communications, we have received feedback from families expressing concern regarding the cost of this new fee. Throughout our conversations with parents, we have emphasized that we would work diligently to consider options that would reduce the fee over time.

I am pleased to share with both the Board of Education and our families that after coordinating the purchase of all materials necessary for the 2021-22 school year, the actual expense of materials is lower than initially anticipated. Some reasons for this change include:

- The 2021-22 textbook and learning material adoptions had not yet been finalized when the fee was initially presented. However, after reviewing the adoptions, several high enrollment courses


## Adjusted Registration and Instructional Materials Fee Proposal

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selected lower-cost materials, resulting in a lower cost to acquire the inventory needed for students.

- Through a comprehensive bidding process, the school district was able to secure significant volume purchasing discounts from multiple vendors, including Amazon. These discounts offered an additional savings of $3-4 \%$ across most purchases of non-returnable materials such as novels.
- A significant number of families participated in this year's textbook buy-back program. As a result, the school district built its inventory at a lower cost than initially anticipated.

In addition to the savings mentioned above, we recommend that the physical education (PE) uniform and heartrate monitor strap expenses be removed from the fee and sold as stand-alone items. This recommendation is made in direct response to parent feedback that many of their families have gym uniforms and supplies passed down from older siblings and that they would prefer not to pay for a material they already have in their possession. For families that do need to purchase the supplies, they will be able to do so at cost from the bookstore:

- PE Shirt and Shorts, $\$ 11.00$
- Heart Rate Monitor Strap, $\$ 12.50$

Considering the reduction in materials expense for the 2021-22 school year and removing PE materials from the fee, we recommend the registration and instructional materials fee be reduced from \$300.00 to $\$ 225.00$. Table 2 that follows illustrates the impact of these changes:

Table 2
Adjusted Registration and Instructional Materials Fee Breakdown

|  | Freshman | Sophomore | Junior | Senior | Total for <br> (4)Years |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Registration Fee | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\mathbf{\$ 1 0 2 . 0 0}$ |
| Instructional Materials | $\$ 199.50$ | $\$ 199.50$ | $\$ 199.50$ | $\$ 199.50$ | $\mathbf{\$ 7 9 8 . 0 0}$ |
| Total per Student | $\mathbf{\$ 2 2 5 . 0 0}$ <br> previously <br> $\$ 300.00$ | $\mathbf{\$ 2 2 5 . 0 0}$ <br> previously <br> $\$ 300.00$ | $\mathbf{\$ 2 2 5 . 0 0}$ <br> previously <br> $\$ 300.00$ | $\mathbf{\$ 2 2 5 . 0 0}$ <br> previously <br> $\$ 300.00$ | $\mathbf{\$ 9 0 0 . 0 0}$ <br> previously <br> $\$ 1,200.00$ |
|  |  |  |  |  |  |

This adjustment proposed will result in a cost savings of $\$ 75.00$ per student for the 2021-22 school year. Our team also remains committed to pursuing other cost-saving measures to further reduce the cost of the registration and instructional materials fees in future years. When the fee was presented in the spring, this fee is not intended to serve as an additional revenue source for the school district; we will solely utilize the fee to support the purchase and distribution of instructional materials for students.

I have also included a comparable summary of student fees for area high school districts for reference purposes. Table 3 illustrates the annual fees charged by area high school districts, and Table 4 illustrates the total require fees for Glenbrook students.

Table 3
Student Fees for Area High School Districts

|  | Registration and Instructional Materials | Technology/ Device | Total |
| :---: | :---: | :---: | :---: |
| District 125 (Stevenson) | \$305 | \$75 | \$380 |
| District 202 (Evanston) | \$275 | \$65 | \$340 |
| District 203 (New Trier) | \$486* |  | \$486* |
| District 207 (Maine) | \$295 | \$75 | \$370 |
| District 209 (Niles) | \$350 | \$100 | \$450 |
| District 211 (Schaumburg) | \$170 |  | \$170 |
| District 214 (Arlington Heights) | \$300 | \$75 | \$375 |
| Average | \$272* | \$78 | \$367* |
| Proposed <br> District 225 (Glenbrook) | $\$ 225$ <br> Combined Registration and Instructional Materials Fee | \$75** | \$300 |

* Represents a \$211 annual fee and \$275 for an estimated cost of textbooks per student.
** Students will pay $\$ 100$ for (3) years.
Table 4
Adjusted Required Student Fees for the 2021-22 School Year

|  | Freshman | Sophomore | Junior | Senior | Total for <br> (4) Years |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Registration Fee | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\mathbf{\$ 1 0 2 . 0 0}$ |
| Instructional Materials | $\$ 199.50$ | $\$ 199.50$ | $\$ 199.50$ | $\$ 199.50$ | $\$ 798.00$ |
| Chromebook Fee | $\$ 100.00$ | $\$ 100.00$ | $\$ 100.00$ |  | $\mathbf{\$ 3 0 0 . 0 0}$ |
| Total per Student | $\mathbf{\$ 3 2 5 . 0 0}$ | $\mathbf{\$ 3 2 5 . 0 0}$ | $\mathbf{\$ 3 2 5 . 0 0}$ | $\mathbf{\$ 2 2 5 . 0 0}$ | $\mathbf{\$ 1 , 2 0 0 . 0 0}$ |

To: Dr. Charles Johns
Board of Education
From: Dr. R.J. Gravel
HISTORICAL MEMO
Date: Monday, March 15, 2021
Re: Registration and Instructional Materials Fee

## Recommendation

It is recommended that the Board of Education approve the implementation of a registration and instructional materials fee for the 2021-22 school year in the amount of $\$ 300$, inclusive of all instructional materials required for the school year. We believe that this will provide greater simplicity for our families while also reducing the cost of instructional materials over time.

## Background

All students pay two general fees (Chromebook fee and registration fee) and are also responsible for purchasing instructional materials such as books, supplies, and PE uniforms. While the general fees amount is consistent, the cost of instructional materials fluctuates for each student based on course enrollment. Table 1 illustrates the average cost of instructional materials per student over four years.

Table 1
General Fees and Average Cost of Instructional Materials

|  | Freshman | Sophomore | Junior | Senior | Total for <br> (4) Years |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Chromebook Fee | $\$ 100.00$ | $\$ 100.00$ | $\$ 100.00$ |  | $\mathbf{\$ 3 0 0 . 0 0}$ |
| Registration Fee | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\$ 25.50$ | $\mathbf{\$ 1 0 2 . 0 0}$ |
| Instructional Materials | $\$ 275.00$ | $\$ 220.00$ | $\$ 316.00$ | $\$ 269.00$ | $\mathbf{\$ 1 , 0 8 0 . 0 0}$ |
| Totalper Student | $\mathbf{\$ 4 0 0 . 5 0}$ | $\mathbf{\$ 3 4 5 . 5 0}$ | $\mathbf{\$ 4 4 1 . 5 0}$ | $\mathbf{\$ 2 9 4 . 5 0}$ | $\mathbf{\$ 1 , 4 8 2 . 0 0}$ |

The Instructional Supervisor recommends instructional materials for each course in consultation with the course's teacher(s). Families can purchase some or all of their materials from our school bookstores or other vendors. Certain materials such as electronic textbooks must be purchased from the school bookstore, as they are integrated into our teachers' instructional tools.

For the past several years, our school and district teams have been working to simplify the start of the school year for our families. For example, in 2017, we eliminated the summer booksale event following the launch of an online fee payment and book order system. In 2018, we combined the materials and towel fees into a single registration fee and eliminated individual course fees, except for driver education.

And in 2020, we streamlined the enrollment verification process, creating a one-stop location for all start-of-the-year activities through PowerSchool.

For the 2021-22 school year, we are proposing to further simplify the start of the school year by establishing a single "registration and instructional materials fee" that includes all instructional materials for the school year. As illustrated in Table 2, transitioning to a single, combined fee aligns with other area high school districts. It should be noted that with the exception of District 203, Glenbrook is the only area high school district that requires parents to independently purchase textbooks.

Table 2
Student Fees for Area High School Districts and Glenbrook Proposal

|  | Registration and Instructional Materials | Technology/ Device | Total |
| :---: | :---: | :---: | :---: |
| District 125 (Stevenson) | \$305 | \$75 | \$380 |
| District 202 (Evanston) | \$275 | \$65 | \$340 |
| District 203 (New Trier) | \$486* |  | \$486* |
| District 207 (Maine) | \$295 | \$75 | \$370 |
| District 209 (Niles) | \$350 | \$100 | \$450 |
| District 211 (Schaumburg) | \$170 |  | \$170 |
| District 214 (Arlington Heights) | \$300 | \$75 | \$375 |
| Average | \$272 ${ }^{*}$ | \$78 | \$367* |
| Proposed <br> District 225 (Glenbrook) | $\$ 300$ <br> Combined Registration and Instructional Materials Fee | \$75** | \$375 |

* Represents a $\$ 211$ annual fee and $\$ 275$ for an estimated cost of textbooks per student.
** Students will pay $\$ 100$ for (3) years.
Course registrations for the 2021-22 school year will not be finalized this spring. However, in reviewing course enrollment trends and the current cost of instructional materials, it is estimated that the overall cost of instructional materials for all students will be $\$ 1.4 \mathrm{M}$. This includes required eBooks, textbooks, paperbacks, workbooks, kits, and supplies. With an estimated enrollment of 5,120 , the cost per student for instructional materials would be $\$ 275$, which would provide a break-even revenue/expense for the school district.

Collecting $\$ 275$ for instructional materials and a $\$ 25$ registration fee through a single fee will enable the district to provide students all instructional materials required for the school year and continue to support school district operations. The only instructional materials that would not be provided within this fee are calculators, gym uniforms/heartrate monitor strap (note: will provide one of each to new students), and locks. These items will continue to be available for purchase from the bookstore.

While the proposed fee for the 2021-22 school year is $\$ 275$, we anticipate that this fee may be reduced in future years. Like how the Chromebook fee has diminished over the past five years from $\$ 410$ to $\$ 300$, we are optimistic that instructional material expenses can be further reduced through bulk purchasing power and coordinated bookstore management.

The district and school leadership teams are confident that this transition can successfully be implemented for the 2021-22 school year. Upon approval by the Board of Education, the administration will implement a communication plan for our families. Key elements of the communication plan will include efforts to answer the following frequently asked questions:

## What is changing?

- Beginning with the 2021-22 school year, parents will no longer need to purchase instructional materials from Beck's Bookstores or another retailer.
- This fee will be charged to all students, and families will not be able to opt-out of the fee.


## What is inchuded and what is not included?

- All required instructional materials will be provided to students through a single, annual fee of $\$ 300$. This includes textbooks (electronic and/or print editions), novels, workbooks, course kits, and other supplies.
- The only required instructional materials not provided for within the fee are:
- Calculators;
- Gym Uniforms (will provide new students their first gym uniform at no cost);
- Heartrate Monitor Strap (will provide new students their first heartrate monitor strap at no cost);
- Student project materials for CTE courses (e.g., wood, fabric); and
- Locks.


## How will students get their materials, and what do they need to return?

- Some materials, such as textbooks, will be checked out to students and will need to be returned at the end of the school year and identified with barcodes, similar to library books. Students will be charged for any lost or damaged materials.
- Other materials, such as novels and supplies, will not be returned and will be clearly identified.
- Materials will be made available for pick-up in early August. Students or parents will be required to sign for the receipt of their materials.
- Students will be responsible for any lost or damaged materials. Textbooks will be reviewed by the bookstore staff each year upon their return. Parents and students will be notified if a textbook returned requires replacement.


## Who owns the materials?

- The school district will purchase all materials directly from publishers and resellers, and will own the materials. By purchasing materials directly, the school district will be able to leverage bulk purchasing power and achieve the best pricing possible for all families.
- Novels, workbooks, and supplies issued will be able to be kept by students and not returned.


## Can I still purchase my own materials?

- Families will no longer need to purchase materials that are provided for through the instructional materials fee.
- For families that prefer print copies of textbooks to supplement the eBooks provided for certain subjects, we are pleased to share that the school district will be printing a limited number of print textbooks for all titles where one is available to support individual student needs.
- Recognizing that some families may have accumulated textbooks over the years, the school district will coordinate an extensive buyback program for all materials that are still used by the school. The buyback program will allow parents to receive a reduction to the instructional materials fee for the 2021-22 school year, or a direct payment issued by check.


## Will the fee remain $\$ 275$ for all four years of high school?

- This fee is not intended to serve as an additional revenue source for the school district; we will solely utilize the fee to support the purchase and distribution of instructional materials for students.
- It is the goal of the administration to only collect the amount necessary to ensure all students have the supplies they need for their courses, and to gradually decrease this fee. The proposed fee of $\$ 275$ represents the estimated total cost of materials for all students for the 2020-21 school year, divided by the estimated student population. As each year's estimated total cost of materials is calculated, and an inventory has been established, we anticipate that this amount will decrease.
- For the past several years, a significant number of textbook adoption proposals have resulted in lower costs for families. All courses are on a multi-year cycle for adoptions, meaning that some courses will receive new textbooks next year, whereas others will maintain a prior year's adoption.

Should you have any questions regarding the communications plan or this proposal, please do not hesitate to contact me.

